Preborn Infants Dignity Act Model Legislation & Policy Guide



Advancing the Human Right to Life in Culture, Law, and Policy

INTRODUCTION

Deceased preborn infants deserve the same respect as other human beings. Tragically, many states do not ensure that miscarried, stillborn, or aborted infants are treated with dignity, by receiving proper burials for example. Preborn infants should not be disposed of as "medical waste" when they die before birth, regardless of whether their deaths are spontaneous, accidental, or induced.

In 2019, the U.S. Supreme Court ruled in *Box v. Planned Parenthood of Indiana and Kentucky, Inc.* that Indiana's law relating to the disposition of fetal remains by abortion providers passed rational basis review and was therefore constitutional.¹ The law required that the bodies of aborted babies be treated with respect and dignity, and served as an affirmance of the sanctity of human life. At least fifteen states have passed laws regulating the disposal of fetal remains.²

Further, the broken bodies of aborted infants should not be exploited for scientific experimentation. Since the horrific 2015 revelation³ that senior Planned Parenthood officials and other abortion providers are generating revenue by harvesting and selling the body parts of aborted infants including brains, hearts, livers, lungs, and muscle tissue, a U.S. Senate Judiciary Committee investigation found that "companies involved in transferring fetal tissue have been free to receive substantial payment with impunity."⁴ It is apparent that this must be addressed in state law.

While Federal law mandates national collection and publication of fetal death data, most states that do report fetal deaths only do so for preborn infants of 20 or more weeks' gestation and/or 350 grams birthweight.⁵ Many states fail to require complete reporting and/or the issuance of fetal death certificates for preborn infants lost early in pregnancy. While the loss of a preborn infant at any stage of development is often devastating to parents, some states only offer "Certificates of Birth Resulting in Stillbirth" (or similar documents) honoring an

- ² These states include Alabama, Arizona, Arkansas, Georgia, Idaho, Louisiana, Michigan, Minnesota, North Carolina, North Dakota, Ohio, Oklahoma, Tennessee, Texas, and Utah. ³ *Investigative Footage*, The Center for Medical Progress (2015),
- https://www.centerformedicalprogress.org/cmp/investigative-footage/.

⁴ *Human Fetal Tissue Research: Context and Controversy*, Majority Staff Report for the Committee on the Judiciary, United States Senate (Dec. 2016),

⁵ National Center for Health Statistics, *Fetal Deaths*, Center for Disease Control and Prevention (Apr. 16, 2020), https://www.cdc.gov/nchs/nvss/fetal_death.htm.

¹ 139 S. Ct. 1780 (2019).

http://www.grassley.senate.gov/sites/default/files/judiciary/upload/22920%20-%20FTR.pdf_

infant whose loss occurs late in pregnancy.

AUL has drafted the *Preborn Infants Dignity Act* to assist states in ensuring that every mother of a deceased preborn infant is given the opportunity to ensure that her infant is treated with dignity and respect, that all deceased infants receive respectful treatment, and that the bodies of aborted infants are not exploited or used in experimentation.

For more information or drafting assistance, please contact AUL at Legislation@aul.org.

PREBORN INFANTS DIGNITY ACT

HOUSE/SENATE BILL NO. _____ By Representatives/Senators ______

[**Drafter's Note:** Provisions in this model legislation may be enacted individually or collectively, depending on the needs of an individual state. Further, AUL will work with legislators to ensure that the appropriate legislative findings and purposes in Section 2 and definitions in Section 3 are included in any proposed legislation.]

Section 1. Title.

This Act may be known and cited as the "Preborn Infants Dignity Act."

Section 2. Legislative Findings and Purpose.

- (a) The [*Legislature*] of the State of [*Insert name of State*] finds that:
 - (1) Deceased preborn infants deserve the same respect and dignity as all other human beings.
 - (2) The laws of the State of [*Insert name of State*] do not ensure that a miscarried, stillborn, or aborted infant receives a proper burial or other respectful final disposition.
 - (3) [*Insert name of State*] also fails to require fetal death reporting and the issuance of fetal death certificates [*except* [*Insert short description of circumstances when, under existing state law(s), the reporting of fetal deaths is required and/or a fetal death certificate is available*].
 - (4) Further, while the loss of a preborn infant at any stage of development is often devastating to parents, [Insert name of State] only offers [Certificates of Birth Resulting in Stillbirth] to parents for fetal deaths that occur [Insert short description of circumstances when, under existing state law(s), a certificate of stillbirth or similar document is available].
 - (5) [*Insert name of State*] does not explicitly prohibit the sale, transfer, distribution, or donation of the bodily remains of aborted preborn

infants for experimentation.

- (6) It is the public policy of the State of [*Insert name of State*] to promote childbirth over abortion. Permitting the sale, transfer, distribution, or donation of the bodily remains of aborted preborn infants, particularly for pecuniary gain, and the use of the bodies of aborted infants for experimentation violates [*Insert name of State*]'s public policy.
- (b) Based on the findings in subsection (a), the purposes of this Act are to:
 - (1) Ensure that the mother of a deceased preborn infant is given the opportunity to bury or dispose of the bodily remains of her infant with dignity and respect;
 - (2) Require institutions where deceased preborn infants are delivered or where preborn infants are aborted to provide a dignified final disposition of the bodily remains of these infants;
 - (3) Require fetal death reports for all fetal deaths as defined in this Act;
 - (4) Ensure that parents of all stillborn infants are offered the opportunity to obtain a [*Certificate of Birth Resulting in Stillbirth*];
 - (5) Prohibit the sale, transfer, distribution, or other unlawful disposition of an infant born alive in the course of an abortion, a deceased preborn infant, or bodily remains of an aborted infant; [*and*]
 - (6) Prohibit the use of the bodily remains of an aborted infant for experimentation[; and]
 - [(7) Ensure that the bodily remains of a preborn infant resulting from an occurrence other than an abortion are not sold, transferred, or distributed for experimentation without the mother's informed, written consent.]

Section 3. Definitions.

[**Drafter's Note:** These are recommended definitions, but some may not be compatible with a state's existing laws. Care should be taken to select only those definitions that are compatible with existing state law or with the intent of the proposed legislation (i.e., to modify or deviate from definitions in existing state law).]

As used in this Act only:

(a) "**Abortion**" means the act of using or prescribing any instrument, medicine, drug, or any other substance, device, or means with the intent to terminate the clinically diagnosable pregnancy of a woman with the knowledge that the termination by those means will with reasonable likelihood cause the death of the preborn infant. Such use, prescription, or means is not an abortion if done with the intent to:

- (1) Save the life or preserve the health of the preborn infant;
- (2) Remove a dead preborn infant caused by spontaneous abortion; or
- (3) Remove an ectopic pregnancy.

(b) **"Authorized representative**" has the same meaning as [*Insert* appropriate reference(s) and/or citation(s) to state law(s)].

(c) **"Bodily remains**" means the physical remains, corpse, or body parts of a dead preborn infant who has been expelled or extracted from his or her mother and who has reached a stage of development so that there are cartilaginous structures and/or fetal or skeletal parts, whether or not the remains have been obtained by induced, spontaneous, or accidental means. The death is indicated by the fact that, after such expulsion or extraction, the preborn infant does not breathe or show any other evidence of life such as beating of the heart, pulsation of the umbilical cord, or definite movement of voluntary muscles.

(d) **"Born alive**" or "**live birth**" means the complete expulsion or extraction of an infant from his or her mother, regardless of the state of gestational development, who, after expulsion or extraction, whether or not the umbilical cord has been cut or the placenta is attached, and regardless of whether the expulsion or extraction occurs as a result of natural or induced labor, cesarean section, or induced abortion, shows any evidence of life including, but not limited to, one or more of the following:

- (1) Breathing;
- (2) A heartbeat;
- (3) Umbilical cord pulsation; or
- (4) Definite movement of voluntary muscles.

(e) "**Cremation**" means [Insert definition from state law(s); or "the process by which the following three steps are taken: (1) The reduction of the body of a deceased human to its essential elements by incineration; (2) the repositioning or moving of the body or remains during incineration to facilitate the process; and (3) the processing of the remains after removal from the cremation chamber."]

(f) **"Experiment**" or "**experimentation**" means the use of an infant, preborn infant, or bodily remains of a dead preborn infant in any trial, test, procedure, or observation carried out with the goal of verifying, refuting, or establishing the validity of a hypothesis, but does not include pathological study or any treatment, medication, diagnostic or remedial tests, procedures, or observations which have the purpose of determining the life or health of the infant or preborn infant or preserving the life or health of the infant, preborn infant, or the infant's mother.

(g) **"Fetal death**" means death prior to expulsion or extraction from his or her mother of a preborn infant who has reached a stage of development so that there are cartilaginous structures and/or fetal or skeletal parts. The death is indicated by the fact that, after such expulsion or extraction, the preborn infant does not breathe or show any other evidence of life such as beating of the heart, pulsation of the umbilical cord, or definite movement of voluntary muscles.

(h) **"Fetus**" or "**human fetus**" means the offspring of human beings from conception until birth.

(i) **"Final disposition**" means the burial, [*interment*], cremation, or other legal disposition of a dead preborn infant.

(j) "**Infant**" means a child of the species *homo sapiens* who has been completely expulsed or extracted from his or her mother, regardless of the stage of gestational development, until the age of thirty (30) days post birth.

(k) "**Institution**" means any public or private organization, corporation, partnership, sole proprietorship, association, agency, or other entity that is involved in providing healthcare services including but not limited to hospitals, clinics, medical centers, ambulatory surgical centers, private physician's offices, university medical schools, and medical training facilities.

(1) "**Medical waste**" means discarded biologic product such as blood, tissue, or body parts removed from medical facilities, as well as bedding, bandages, syringes, and similar materials that have been used in treating patients. The term excludes "**bodily remains**" as defined in this Act.

(m) "**Miscarriage**" means the spontaneous or accidental death of a preborn infant before he or she is able to survive independently that does not result in the birth of a live infant. The death is indicated by the fact that, after the expulsion of the preborn infant, he or she does not breathe or show any other evidence of life such as beating of the heart, pulsation of the umbilical cord, or definite movement of voluntary muscles.

(n) **"Pathological study**" means the examination of body tissue for diagnostic or forensic purposes and any related activities necessary to perform such study. The term includes any study or test, genetic or otherwise, to determine paternity or the cause of death.

(o) **"Physician**" means any person licensed to practice medicine in this State. The term includes medical doctors and doctors of osteopathy.

(p) "**Pregnant**" or "**pregnancy**" means that female reproductive condition of having a preborn infant in the woman's uterus.

(q) "**Stillbirth**" means the birth of a human being who has died in the uterus. The death is indicated by the fact that, after the expulsion of the preborn infant, he or she does not breathe or show any other evidence of life such as beating of the heart, pulsation of the umbilical cord, or definite movement of voluntary muscles.

(r) **"Therapeutic**" means intended to treat or cure a disease or disorder by remedial agents or methods.

(s) "**Unauthorized incineration**" means the combined burning of bodily remains with medical waste as both "**bodily remains**" and "**medical waste**" are defined in this Act.

(t) **"Preborn infant**" means the offspring of human beings from conception until birth.

[(u) "Valuable consideration" means anything that will confer benefit upon any person who performed or assisted with the performance of an abortion or an institution where the bodily remains of an aborted infant were expelled or extracted including but not limited to money, work, performance, assets, or a promise.]

Section 4. Release of Dead Preborn Infant to Mother for Final Disposition.

(a) In every instance of fetal death, irrespective of the duration of pregnancy, the individual in charge of the institution where the bodily remains were expelled or extracted, upon request of the mother, shall release to the mother or the mother's authorized representative the bodily remains for final disposition:

- (1) By burial, [*interment*,] or cremation as those terms are defined in [*Insert appropriate reference(s) to state law(s) or this Act*], or
- (2) When the bodily remains are the result of a miscarriage or stillbirth, in compliance with [*Insert appropriate reference(s) to the state's Anatomical Gift Act*].

(b) Such request may be made by the mother or her authorized representative prior to or shortly after the expulsion or extraction of the bodily remains.

Section 5. Authorization for Final Disposition of Dead Preborn Infant.

(a) In every instance of fetal death, irrespective of the duration of pregnancy, where a mother does not request the release of her dead preborn infant, the funeral director or other person assuming responsibility for the final disposition of the bodily remains shall obtain from the mother or her

authorized representative a written authorization for final disposition on a form prescribed and furnished or approved by the [*Insert name of appropriate state department or agency*]. The authorization may allow final disposition to be by a funeral director or the individual in charge of the institution where the bodily remains were expelled or extracted.

(b) The mother or her authorized representative may direct the final disposition of the bodily remains to be:

- (1) Burial, [*interment*,] or cremation as those terms are defined in [*Insert appropriate reference(s) to state law(s) or this Act*]; or
- (2) When the bodily remains are the result of a miscarriage or stillbirth, in compliance with [*Insert appropriate reference(s) to the state's Anatomical Gift Act*].

After final disposition, the funeral director, the individual in charge of the institution, or other person making the final disposition shall retain the authorization for not less than seven (7) years.

(c) Irrespective of the duration of pregnancy, the individual in charge of the institution where the bodily remains were expelled or extracted must ensure that the final disposition of the bodily remains is:

- (1) By burial, [*interment*,] or cremation as those terms are defined in [*Insert appropriate reference(s) to state law(s) or this Act*]; or
- (2) When the bodily remains are the result of a miscarriage or stillbirth, in compliance with [*Insert appropriate reference(s) to the state's Anatomical Gift Act*].

Final disposition of bodily remains may not be by unauthorized incineration.

(d) If final disposition of the bodily remains is by cremation, the medical examiner of the county in which fetal death occurred shall sign the authorization for final disposition.

(e) Bodily remains may be moved from the place of death to be prepared for final disposition with the consent of the physician or county medical examiner who certifies the cause of death. (f) A permit for final disposition issued under the laws of another state that accompanies bodily remains brought into [*Insert name of State*] is authorization for final disposition of the bodily remains in this State.

Section 6. Fetal Death Certificates.

(a) A fetal death certificate for each fetal death which occurs in this State shall be filed with the [*State Registrar*], within three (3) days after delivery, miscarriage, or an abortion.

(b) The funeral director or person assuming responsibility for the final disposition of the bodily remains shall file the fetal death certificate. In the absence of such a person, the physician in attendance at or after the expulsion or extraction of bodily remains shall file the certificate of fetal death. The physician shall obtain the personal data from the next of kin or the best qualified person or source available, complete the certificate as to personal data, and deliver the certificate to the person responsible for completing the medical certification of the cause of death within twenty-four (24) hours after the expulsion or extraction of the bodily remains.

(c) The medical certification shall be completed and signed within fortyeight (48) hours after delivery by the physician in attendance at or after the expulsion or extraction, except when inquiry into the cause of death is required by [*Insert appropriate reference(s) to state law(s)*]. This certification shall record the sex of the infant when it can be determined.

Section 7. Certificate of Birth for Stillborn Infant.

The [*Insert name of appropriate state department or agency*] shall establish a [*Certificate of Birth Resulting in Stillbirth*] to be offered to the parent(s) of a stillborn infant. The medical staff treating the stillbirth shall notify the parent(s) or their authorized representative of the ability to request the certificate. The certificate shall be available to any parent of a stillborn infant upon proper application. This certificate shall not be used as evidence of live birth or for identification purposes.

Section 8. Prohibitions on Buying, Selling, and Experimentation on Preborn Infants or Bodily Remains Resulting from Abortion.

(a) A person may only transfer, distribute, give away, accept, use, or attempt

to use an infant born alive in the course of any abortion procedure, a deceased preborn infant, or the bodily remains of an aborted infant in accordance with the provisions of Sections 4 and 5 of this Act.

(b) Except as provided in subsection (a) of this Section, no person shall *[intentionally or knowingly*] sell, transfer, distribute, give away, accept, use, or attempt to use an infant born alive in the course of an abortion procedure, a deceased preborn infant, or the bodily remains of an aborted infant.

(c) Except as provided in subsection (a) of this Section, no person shall aid or abet any such sale, transfer, distribution, other unlawful disposition, acceptance, use, or attempted use of an infant born alive in the course of an abortion procedure, a deceased preborn infant, or bodily remains of an aborted infant.

(d) No person shall use an infant born alive in the course of an abortion procedure, a deceased preborn infant, or the bodily remains of an aborted infant in any animal or human research, experimentation, or study or for transplantation, except:

- (1) For diagnostic or remedial tests, procedures, or observations which have the purpose of determining the life or health of the infant or preborn infant or preserving the life or health of the infant, preborn infant, or the infant's mother; [*or*]
- (2) For pathological study; [*or*]
- [(3) When the deceased preborn infant or bodily remains of a preborn infant result from an occurrence other than an abortion, with the mother's informed, written consent as provided for in [the state's Anatomical Gift Act or other relevant statute].]

(e) No person shall experiment upon a preborn infant unless the experimentation is or could be therapeutic to the preborn infant and is in accordance with applicable federal and state law.

(f) No person shall perform or offer to perform an abortion where part or all of the justification or reason for the abortion is that the bodily remains may be used for animal or human research, experimentation, or transplantation. **[Drafter's Note:** Only when a state cannot or refuses to enact Section 8, prohibiting experimentation on aborted preborn infants, should Section 9, ensuring informed consent from the mother of the aborted infant and prohibiting pecuniary gain for experimentation on aborted infants, be enacted.]

[Section 9. Informed Consent Required for Fetal Experimentation or Transplantation.

Under circumstances in which the State of [Insert name of State] permits the use of bodily remains of aborted infants for animal or human research, experimentation, or study or for transplantation pursuant to [Insert specific reference(s) to state laws, regulations, or other authority permitting the use of bodily remains of aborted infants for animal or human research, experimentation, or study or for transplantation]:

(a) That use shall only occur when the mother makes a signed, written statement declaring that:

- (1) The mother donates the specific bodily remains for animal or buman research, experimentation, or study or for transplantation;
- (2) The donation is made without any restriction regarding the identity of individuals who may be the recipients of transplantations of any bodily remains;
- (3) The mother has not been informed of the identity of any individuals who may be recipients of transplantations of bodily remains;
- (4) The mother has been informed of any known medical risks to her or risks to her privacy that might be associated with the donation of the bodily remains;
- (5) The mother understands her right to obtain the bodily remains for final disposition in accordance with [Insert name of State] law; and
- (6) The consent of the mother for the abortion was obtained prior to requesting or obtaining consent for a donation of the bodily remains for use in such research, experimentation, or study or for

transplantation.

(b) The attending physician makes a signed, written, separate, but concurrent statement that:

- (1) The bodily remains have been donated by the mother in accordance with this Act;
- (2) The attending physician has disclosed to the mother the attending physician's interest and the interest of the attending physician's employer, if any, in the research, experimentation, study, or transplantation to be conducted with the specific bodily remains.
- (3) No alteration(s) to the timing, method, or procedure(s) used to terminate the pregnancy will be [was] made solely for the purpose of obtaining the bodily remains; and
- (4) The abortion was performed in accordance with applicable state law.

(c) No person shall [intentionally or knowingly] sell, transfer, distribute, give away, or accept bodily remains of an aborted infant for valuable consideration.

(d) No person shall make alteration(s) to the timing, method, or procedure(s) used to terminate the pregnancy solely for the purpose of obtaining the bodily remains.

(e) No person shall solicit or [intentionally or knowingly] acquire, receive, or accept a donation of the bodily remains of an aborted infant for the purpose of the transplantation of such bodily remains into another person or persons if:

- (1) The donation will be or is made pursuant to a promise to the donating person that the donated bodily remains will be transplanted into a recipient or recipients specified by such person;
- (2) The donated bodily remains will be transplanted into a relative or relatives of the donating person; or
- (3) The person who solicits or knowingly acquires, receives, or accepts

the donation has provided valuable consideration for the costs associated with the abortion.

- (f) No person shall:
 - (1) Solicit or [intentionally or knowingly] acquire, receive, or accept a donation of the bodily remains of an aborted infant knowing that a human pregnancy was deliberately initiated to provide such bodily remains; or
 - (2) [Intentionally or knowingly] acquire, receive, or accept bodily remains obtained from a human fetus that was gestated in the uterus of a nonhuman animal or in an artificial uterus or womb.

Section [10]. Criminal Penalties.

(a) An individual in charge of an institution where bodily remains were expelled or extracted who violates Section 4 shall be guilty of a [*Insert appropriate penalty/offense classification*] for each violation.

(b) The person assuming responsibility for the final disposition of bodily remains or an individual in charge of an institution where bodily remains were expelled or extracted who violates Section 5 shall be guilty of a [*Insert appropriate penalty/offense classification*] for each violation.

(c) Any person who [*intentionally or knowingly*] sells, transfers, distributes, gives away, accepts, uses, or attempts to use an infant born alive in the course of an abortion procedure, a preborn infant, or the bodily remains of an aborted infant in violation of this Act or who aids or abets any such sale, transfer, distribution, other unlawful disposition, acceptance, use, or attempted use of an infant, a preborn infant, or bodily remains of an aborted infant in violation of Section 8 shall be guilty of a [*Insert appropriate penalty/offense classification*] for each violation.

(d) Any person who experiments upon an infant born alive in the course of an abortion procedure, a deceased preborn infant, or the bodily remains of an aborted infant; experiments upon a preborn infant who is intended to be aborted; or performs or offers to perform an abortion where part or all of the justification or reason for the abortion is that the bodily remains may be used for animal or human research, experimentation, or study or for transplantation, in violation of Section 8, shall be guilty of a [*Insert appropriate penalty/offense classification*] for each violation.

[(e) Any person who violates the requirements and restrictions in Section 9 shall be guilty of a [Insert appropriate penalty/offense classification for each violation].]

Section [11]. Civil and Administrative Actions.

In addition to whatever remedies are available under the statutory [*or common*] law of this State, failure to comply with the requirements of this Act shall:

(a) Provide a basis for recovery for the biological parent(s) of the infant or preborn infant or the legal parent(s) or guardian(s) of the mother, if the mother is a minor, for the unlawful disposition of or experimentation upon an infant, preborn infant, or bodily remains. Such relief shall include:

- (1) Money damages for all psychological injuries occasioned by the violation(s) of this Act; and
- (2) Statutory damages equal to [*Insert number*] times the cost of the mother's delivery or abortion.

(b) Provide a basis for professional disciplinary action under [*Insert* appropriate reference(s) to state statute(s) and/or administrative rule(s) concerning the state Medical Board or other appropriate state regulatory or licensing bodies' oversight and review authority] for the suspension or revocation of any license for physicians, licensed vocational and registered nurses, or other licensed or regulated healthcare providers.

(c) Any conviction of any physician, licensed vocational or registered nurse, or other licensed or regulated healthcare provider for any failure to comply with the requirements of this Act shall result in the automatic suspension of his or her license for a period of at least one (1) year [*or other appropriate penalty*] and said license shall be reinstated after that time only under such conditions as the [*Insert reference(s) to appropriate state regulatory or licensing bodies*] shall require to ensure compliance with this Act.

Section [12]. Construction.

(a) Nothing in this Act shall be construed to affect existing state law regarding abortion.

(b) Nothing in this Act shall be construed as creating or recognizing a right to abortion.

(c) Nothing in this Act shall be construed to alter generally accepted medical standards.

Section [13]. Severability.

Any provision of this Act held to be invalid or unenforceable by its terms, or as applied to any person or circumstance, shall be construed so as to give it the maximum effect permitted by law, unless such holding shall be one of utter invalidity or unenforceability, in which event such provision shall be deemed severable herefrom and shall not affect the remainder hereof or the application of such provision to other persons not similarly situated or to other dissimilar circumstances.

Section [14]. Right of Intervention.

The [*Legislature*], by joint resolution, may appoint one or more of its members who sponsored or cosponsored this Act in his or her official capacity to intervene as a matter of right in any case in which the constitutionality of this Act is challenged.

Section [15]. Effective Date.

This Act takes effect on [Insert date].

For further information regarding this or other AUL policy guides, please contact:

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